

Office of the Attorney General State of Texas

DAN MORALES

ATTORNEY GENERAL

July 22, 1993

Mr. Jeff Hankins Legal Assistant Program Division, Legal Services, 110-1A Texas Department of Insurance P.O. Box 149104 Austin, Texas 78714-9104

OR93-480

Dear Mr. Hankins:

The Texas Department of Insurance (the "department") received a request for information concerning the Texas Retrospective Rating Plan Manual and requested a decision of this office pursuant to section 7 of the Texas Open Records Act (the "act"), V.T.C.S. article 6252-17a. Your request was partially disposed of in Open Records Letter Ruling OR93-141 (1993), in which this office addressed the applicability of sections 3(a)(7) and 3(a)(11) of the act. Because the decision in *Texas Dep't of Pub. Safety v. Gilbreath*, 842 S.W.2d 408 (Tex. App.--Austin 1992, no writ) required reexamination of the section 3(a)(11) exception, we allowed you an additional 15 days to submit arguments in accordance with the *Gilbreath* decision. We now consider the additional arguments you have submitted for withholding the requested documents under section 3(a)(11) of the act. We have assigned your request ID# 19768.

Section 3(a)(11) excepts "inter-agency or intra-agency memorandums or letters which would not be available by law to a party in litigation with the agency." In Open Records Decision No. 615 (1993) (copy enclosed), this office reexamined the section 3(a)(11) exception in light of the *Gilbreath* decision and held that section 3(a)(11) excepts only those internal communications consisting of advice, recommendations, opinions, and other material reflecting the deliberative or policymaking processes of the governmental body at issue. An agency's policymaking functions, however, do not encompass internal administrative or personnel matters; disclosure of information relating to such matters will not inhibit free discussion among agency personnel as to policy issues. *Id.* at 5-6. As the information submitted to us for review constitutes advice or opinion relating to the department's policymaking functions, we conclude that section 3(a)(11) excepts it from required public disclosure.

Because case law and prior published open records decisions resolve your request, we are resolving this matter with this informal letter ruling rather than with a published open records decision. If you have questions about this ruling, please contact this office.

Yours very truly,

Angela M. Stepherson

Assistant Attorney General Open Government Section

AMS/GCK/jmn

Enclosures: Open Records Decision No. 615

Submitted document

Ref.: ID# 19768

cc: Mr. Michael A. Logan

Kane, Russell, Coleman & Logan, P.C.

3500 Fountain Place 1445 Ross Avenue Dallas, Texas 75202 (w/o enclosures)